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TAIRS
UTILITIES COMMISSION
)
) CASE NO. AVU-G-21-01
)
)
) DIRECT TESTIMONY
) OF
) JOEL C. ANDERSON
) JOEL C. ANDERSON
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ADDOD ATION
PRPORATION
AS ONLY)

1		I. INTRODUCTION
2	Q.	Please state your name, business address and present position with Avista
3	Corpora	tion.
4	A.	My name is Joel C. Anderson. My business address is 1411 East Mission
5	Avenue, Spo	kane, Washington. I am employed as a Regulatory Analyst in the Regulatory
6	Affairs Depa	rtment.
7	Q.	Please describe your educational background and professional
8	experience.	
9	A.	I am a 2005 graduate of Eastern Washington University with a bachelor's
L O	degree in Bus	siness Administration, majoring in Finance. In 2012, I became a Certified Public
L1	Accountant is	n the State of Washington. I joined the Company in January 2013, after spending
L2	seven years v	working in various accounting positions in the banking industry. I started with
L3	Avista as an	Internal Auditor. In January 2016, I joined the Regulatory Affairs Departmen
L4	as a Regulato	ory Analyst. In my current role as a Regulatory Analyst, I am responsible for the
L5	Company's r	natural gas cost of service studies in all jurisdictions, among other things.
L6	Q.	What is the scope of your testimony in this proceeding?
L7	A.	My testimony and exhibits will cover the Company's natural gas revenue
L8	normalization	n adjustment and cost of service study performed for this proceeding. A table of
L9	contents for i	my testimony is as follows:

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1	). A	tre von 9	sponsoring any	z Exninits i	n this case?
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- A. Yes. I am sponsoring Exhibit No. 17, Schedule 1 which includes a narrative of the natural gas cost of service study process, and Schedule 2, the natural gas cost of service study summary results.
  - Q. Were these Exhibits prepared by you or under your direction?
- 6 A. Yes, they were.

## II. NATURAL GAS REVENUE NORMALIZATION

Q. Would you please describe the natural gas revenue adjustment included in Company witness Ms. Andrews' pro forma results of operations?

A. Yes. Similar to the electric revenue normalization adjustment sponsored by Company witness Ms. Knox, the natural gas revenue normalization adjustment represents the difference between the Company's actual recorded retail revenues during the 12-months ended December 2019 test period, and retail revenues on a normalized (pro forma) basis. The adjustment includes the re-pricing of pro forma sales and transportation volumes at present rates using pro forma sales volumes that have been adjusted for unbilled sales, abnormal weather, eliminating the deferred revenue associated with the 2019 Fixed Cost Adjustment (FCA) mechanism, and any material customer load or schedule changes. The rates used exclude: 1) Purchase Gas Cost Adjustment Schedule 150, which reflects the costs related to purchasing and transporting natural gas approved in the Company's last PGA filing, 2) Temporary Gas Rate Adjustment Schedule 155, which reflects the approved amortization rate for prior deferred natural gas costs approved in the Company's last PGA filing, 3) Fixed Cost

2	Q.	Does the Revenue Normalization Adjustment contain a component
3	reflecting no	rmalized natural gas costs?
4	A.	No, natural gas commodity costs have been removed from the Company's
5	filing.	
6	Q.	Have you determined the impact of each of the components of this
7	adjustment?	
8	A.	Yes. The net operating income impact for each of the components is as
9	follows:	
L0 L1 L2 L3 L4 L5 L6 L7 L8	2. 3. 4.	Re-pricing of base distribution revenue, including Permanent Tax Reform rate adjustment Schedule 172, <u>increased</u> net operating income by \$284,000.  Re-pricing base distribution unbilled revenue <u>increased</u> net operating income by \$400,000.  The weather adjustment at present base rates <u>decreased</u> net operating come by \$788,000.  The elimination of the deferred decoupling revenue <u>increased</u> net operating income by \$518,000.  Otal net amount of the natural gas revenue normalization adjustment is an experiting income of \$414,000 as shown in adjustment column 2.07, on page
20	· · · · · · · · · · · · · · · · · · ·	t operating income of \$414,000, as shown in adjustment column 2.07, on page
21	7 of Ms. Andı	rews Exhibit No. 5, Schedule 2.
22	Q.	Would you please briefly discuss natural gas weather normalization?
23	A.	Yes. The natural gas weather normalization adjustment is developed from a
24	regression ana	alysis of ten years of billed usage per customer and billing period heating degree-
25	day data. The	e resulting seasonal weather sensitivity factors (use-per-customer-per-heating-

Adjustment Schedule 175, and 4) Demand Side Management Rate Adjustment Schedule 191.1

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<sup>1</sup> Documentation related to this adjustment is detailed in my workpapers accompanying this case.

23	months end	ed December 2019 test year?
22	Q.	What was the impact of natural gas weather normalization on the 12-
21	AVU-G-17-0	01.
20	monthly adju	ustment calculation is consistent with the methodology presented in Case No.
19	A.	Yes. The process for determining the weather sensitivity factors and the
18	methodolog	y utilized in the Company's last general rate case in Idaho?
17	Q.	Is this proposed weather adjustment methodology consistent with the
16	2019.	
15	end of each	calendar year. The calculation includes the 30-year period from 1990 through
14	the oldest ye	ear dropping off, thereby reflecting the most recent information available at the
13	weather stati	on. Each year the normal values are adjusted to capture the most recent year with
12	degree-days	reported for each month by the National Weather Service for the Spokane Airport
11	A.	Normal heating degree-days are based on a rolling 30-year average of heating
10	Q.	What data did you use to determine "normal" heating degree days?
9	the same 10-	year period.
8	A.	Yes, the natural gas weather adjustment utilized weather sensitivity factors for
7	period Janu	ary 2010 through December 2019. Is this true for natural gas as well?
6	Knox, she i	ndicated that the adjustment utilized sensitivity factors from the 10-year
5	Q.	In the discussion of electric weather normalization sponsored by Ms.
4	if weather ha	nd been normal.
3	produces the	change in therm usage required to adjust existing loads to the amount expected
2	neating degre	ee-days and monthly test period observed heating degree-days. This calculation

degree day) are applied to monthly test period customers, and the difference between normal

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A.	Weather was colder than normal during the January 2019 through December
2019 period.	The adjustment to normal required the decrease of 229 heating degree-days
from January	through June and October through December. <sup>2</sup> The adjustment to sales volumes
was a decreas	e of 2,544,075 therms which is approximately 1.65% of total billed usage.

2.1

### **III. NATURAL GAS COST OF SERVICE**

# Q. Please describe the natural gas cost of service study and its purpose.

A. A natural gas cost of service study is an engineering-economic study which separates the revenue, expenses, and rate base associated with providing natural gas service to designated groups of customers. The groups are made up of customers with similar usage characteristics and facility requirements. Costs are assigned in relation to each group's test year load and facilities requirements, resulting in an evaluation of the cost of the service provided to each group. The rate of return by customer group indicates whether the revenue provided by the customers in each group recovers the cost to serve those customers. The study results are used as a guide in determining the appropriate rate spread among the groups of customers. Exhibit No. 17, Schedule 1 explains the basic concepts involved in performing a natural gas cost of service study. It also details the specific methodology and assumptions utilized in the Company's Base Case cost of service study.

# Q. What is the basis for the natural gas cost of service study provided in this case?

A. The cost of service study provided by the Company as Exhibit No. 17, Schedule 2 is based on the 12-months ended December 2019 test year pro forma results of

<sup>&</sup>lt;sup>2</sup> Heating degree days that occur during July through September do not impact the natural gas weather normalization adjustment as the seasonal sensitivity factor is zero for summer months.

operations pr	resented by Ms. Andrews in Exhibit No. 5, Schedule 2.
Q.	Would you please explain the natural gas cost of service study presented
in Schedule	2?
A.	Yes. Exhibit No. 17, Schedule 2 is composed of a series of summaries of the
cost of service	e study results. Page 1 shows the results of the study by FERC account category.
The rate of r	eturn and the ratio of each schedule's return to the overall return are shown on
lines 38 and	1 39. This summary is provided to Company witness Mr. Miller for his
consideration	regarding rate spread and rate design. The results will be presented later in my
testimony. A	Additional summaries show the costs organized by functional category (page 2)
and classifica	ation (page 3), including margin and unit cost analysis at current and proposed
rates. Finally	y, page 4 is a summary identifying specific customer-related costs embedded in
the study.	
The 1	Excel model used to calculate the natural gas cost of service and supporting
schedules has	s been included in its entirety both electronically and hard copy in the natural gas
workpapers a	accompanying this case.
Q.	Does the Natural Gas Base Case cost of service study utilize the same
methodolog	y as the Company's last natural gas case in Idaho?
A.	Yes, the Base Case cost of service study was prepared using the same
methodology	applied to the study presented in Docket No. AVU-G-17-01.
Q.	What are the key elements that define the cost of service methodology?
A.	Underground storage costs are allocated by normalized winter throughput.
Natural gas i	main investment has been segregated into large and small mains. Large usage
	Q.  in Schedule  A.  cost of service The rate of relines 38 and consideration testimony. A and classificates. Finally the study.  The I schedules has workpapers a Q.  methodology  A.  methodology  Q.  A.

customers that take service from large mains do not receive an allocation of small mains.

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System facilities that serve all customers are classified by the peak and average ratio that reflects the system load factor, then allocated by coincident peak demand and throughput, respectively. Meter installation and services investment is allocated by number of customers weighted by the relative current cost of those items. General plant is allocated based on the Company's blended four-part factor allocator (four-factor). Administrative & general expenses are segregated into labor-related, plant-related, revenue-related, and "other". The costs are then allocated by factors associated with labor, plant in service, or revenue, respectively. The "other" A&G amounts are allocated based on the Company's four-factor. A detailed description of the methodology is included in Exhibit No. 17, Schedule 1.

### IV. RESULTS

## Q. What are the results of the Company's natural gas cost of service study?

A. The Base Case cost of service study presented in this filing we believe provides a fair representation of the costs to serve each customer group. The study indicates that the General Service Schedule 101 (serving most residential customers) is providing less than the overall rate of return (unity), and Large General, and Transportation service schedules (111/112 and 146) are providing more than unity. Table No. 1 shows the rate of return and the relative return ratio at <u>present rates</u> for each rate schedule:

### **Table No.1: Base Case Results**

Customer Class	Rate of Return	Return Ratio
General Service Schedule 101	6.59%	0.90
Large General Service Schedule 111/112	10.55%	1.45
Transportation Schedule 146	12.70%	1.74
Total Idaho Natural Gas System	7.29%	1.00

- 1 The summary results of this study were provided to Mr. Miller for consideration in the
- 2 development of the proposed rates.
- **Q.** Does this conclude your pre-filed direct testimony?
- 4 A. Yes.